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Dangers of Background Briefing Underlined for Nixon Last Week

By HEDRICK SMITH Special to The New York Times

WASHINGTON, Sept. 18 -The background briefing has long been establishe, if controversial, way for Administrations to convey conformation, but occasionaly it backfires, as it did this week for President Nixon.

The advantage to this method, is that since the samce is anonymous the words can later be disavowed if policy or events so dictate.

But when the samice becomes known the disavowal becomes all but impossible. This is what happened in the last 48 hours to Mr. Nixon's private comments about the circumstances of possible American intervention in the Jordanian crisis.

The Chicago Sun-Times reported in its early editions of Friday that the United States was prepared to intervene in Jordan if Syria and Iraq entered the conflict.

The White House seemed embarrassed, not so much that the gist of the President's comments had been published by The Sun-Times, but that the article indicated clearly that the President was the source, at though his name was hot mentioned.

The events, as pieced to-gether from White House sources and members of The Sun-Times staff, went as fol-

On Thursday, during his trip to Chicago, Mr. Nixon held two private background briefings, one for the Chicago Sun-Times and The Chicago Daily News, the other for The Chicago Tribune and Chicago Today.

Difference of Opinion

The Sun-Times printed an President's article on the assessment of the Middle East, interpreting his briefing as what is known among reporters as a "deep backgrounder." This means the material is usable on the newspaper's own authority, but is not for attribution to the President or any other official. The other newspaper editors regarded the president's remarks as "off the record," that is, not for publication.

Sun-Times officials privately said that the President explicitly encouraged them to take notes after they had initially held back, and that he had also said he was giving them material for use in editorials, columns and background ar-

The Sun-Times carried its article in its first Friday editions, actually published Thursday evening. Almost immediately, the White House parts in flight from Chicago Washington, received wtd and White House officials spoke with Sun-Times ediors.

Ronald L. Ziegler, the Vhite House press secretary, acknowledged today that he and Herbert G. Klein, the Fraildet's director of communication, had talked wil about the Times offic had the White Hou angered or asked that the ar ticle be dropped.

Chaped in Later Editions

After the White House intercession, however, James F Hoge Jr., the Sun-Times editor said he decided to have the information from the controversial story put together with other stories on the Jordanian crisis to provide a "more lucid and logical explanation" of the situation. The net effort was to bury the President's remarks and more effectively blur their

authorship in later editions.
But by then the Washington
Post had picked up the essence of the Sun-Times article, noting that it had been printed immediately after a briefing from the President—leaving no doubt about the source of the comments.

Most reporters considered it significant that the White House had not seemed deeply perturbed by the article an indication that the President was evidently not unhappy about them. Some newsmen speculated that this was precisely what he had intended.

Kissinger Gives Briefing Twice previously in recent weeks the Middle East has been the topic of similar briefings. On June 30, Henry A. Kissinger, the President's Assistant for National Security Affairs, said one objective of American policy in the region was to "expel" Soviet military personnel from Egypt.

When that was given prminent press display and after Mr

ent press display and after Mr. Kissinger had been identified plained that he had not meant to imply an armed American intervention, but rather a matic effort to make thereby, make the Soviet tary bears unnecessary.

ve a dent d'especiale per fit, a**u :** de la destaco en l'ague **de** e**t tige** d' The Anatomy of a 'Backgrounder' With the President

On Thursday morning at 10 a.m. President Nixon drove up to the handsome building on North Wabash Avenue that houses the Chicago Sun-Times and the Chicago Daily News. He stopped in the lobby to look at a plaque that said: "Our newspapers have one duty above and beyond all others: to find and portray the truth.'

Then he took an elevator to the seventh floor where, in the corporation's board room, he drank tomato juice and coffee for nearly two hours while he expounded on the state of the world. His audience included all of the principal executives of the two newspapers, including Bailey Howand, the president of the parent corpora-tion, Field Enterprises. Out of that meeting came an ambiquous report to the effect that the United States was "prepared to intervene" in the internal conflict in Jordan. That report was later to appear in The Washington Post.

Richard Harwood is an assistant managing editor of The Washington Post. He will be writing in this space from time to time on problems and controversies in news

Whether the President made that statewhether the resentent made that state-ment is now in dispute. The context in which he may or may not have made it is in dispute. Whether it should or should not have been published under the "ground rules" of the meeting is in dispute. But it produced one of the most curious journ-alistic resettions or record and raised cornalistic reactions on record and raised some very basic questions about the responsibili-ties and competence of Presidents and news-

Roy Fisher, the editor of the Daily News, was at the luncheon. He got the impression, he later said, that the President was going to talk on a "deep background" basis which, in the jargon of this business, seems to mean that whatever a public official says for "deep background" may be published but without attribution to anyone.

but without attribution to anyone.

Any confusion over the "ground rules", however, presumably was cleared up at the outset, said Fisher, by the senior newspaper executive present, Bailey Howard, who told the President: "... We're going to handle this off-the-record 'oday." That meant that nothing Mr. Nixon might say would be published in any form; it would be a completely private discussion.

"The President smiled," Fisher recalled, "and said that would be satisfactory." Nearly two hours later, the meeting came to an end. The President went on to other meetings—including a late afternoon "backgrounder" with executives of the Chicago Tribune and Chicago Today.

The Daily News people went about the task of putting out two more editions that afternoon. Fisher left orders that nothing the President had said during the morning should be printed and those orders were followed. Fisher left his office at 4:45 p.m. and a little while later got a shock.

and a little while later got a shock.

The first edition of the Sun-Times — a "morning" paper—hit the streets at 5:05 p.m. and it carried a banner headline:

"U. S. ready to act to save Jordan king"

The story was written by David Murray, a Sun-Times reporter who had been at the luncheon, and it said that "The United States is prepared to intervene directly in the Jordanian civil war should Syria and Iraq enter the conflict and tip the military balance against the government forces loyal to King Hussein, the Sun-Times learned Thursday."

Learned from whom? The story didn't say but the source was obvious from other material in the Sun-Times. A story on page two described Mr. Nixon's visit to the newstwo described Mr. Nixon's visit to the newspapers and said he "discussed domestic and foreign policies, particularly the Middle East, and economic questions." Another story on page three also referred to the visit and a picture on the same page showed the President in the board room with his best.

Fisher of the Daily News was "aston-ished" at the Sun-Times story and "thought they had violated the rules." The editor of the Sun-Times, James Hoge, ordered the Murray story printed and insists that "we didn't violate any ground rules.' and rules." The Presup through their regional bureaus major.
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Richard Harwood

ident, he said, was not speaking "off-the-record"; he was merely speaking on the basis of "no attribution."

So you have a basic conflict to begin with over a very simple and elementary fact. Was or was not the President speaking "offthe-record"? And it is not a conflict between two cub reporters. It is a conflict between the principal news executives of two major newspapers. That one is still not resolved.

A second conflict has arisen over what the President did or did not say and over the context in which he said it. It is Fisher's recollection that the President outlined several hypothetical "options" for U.S. policy in the Middle East, that one of those hypothetical "options" was direct intervention by

Sün'Times 🔯

to save Jordan king

U.S. ready to act

First edition headline in the Sun-Times

stories that appear in the daily newspapers. The Sun-Times story—"U.S. ready to act"—was promptly picked up by both the UPI and AP bureaus in Chicago. They notified their Washington and New York offices and asked for instructions. At about the same time, however, Sun-Times news executives were calling the wire services in Chicago to "kill" the intervention story and to "plead" that it not be put out across the country to AP and UPI subscribers.

not be put out across the country to the analytic forms of the Sun-Times) said an "incredible blunder" had been made," according to Marvin Arrowsmith, chief of the AP's Washington Bureau. On the basis of these calls from the Sun-Times, both AP and UPI "killed" the story. And the Sun-Times killed it, too, in its later editions. As a substitute, it inserted a generalized story about the Middle East, based on comments from the State Department and the Pentagon. The story was written in Chicago. But it carried a Washington date line and the label: "Specia to The Sun-Times". Nevertheless, the Voic of America put the story on the air an broadcast it to the world. The Post checked that the President had made a statement about "intervention," and decided to print it.

By that time, calls were coming in to The Post from Sun-Times editors who said they "no longer stand behind the story" and "disassociate (the Sun-Times) completely"

from it.

What was that all about? Editor Hoge of the Sun-Times had this explanation: Before leaving Chicago at about 7:30 p.m. the President's staff had learned of the Sun-Times story. After they were airborne in the President's plane, they placed calls to a Sun-Times executive, who talked to the President's press secretary, Ronald Ziegler, and to the administration's communications director, Herbert Klein. The discussion, said Hoge, had to do with the ground rules of the morning meeting at the newspaper office. "It was a very low key discussion," said Hoge. "At no time did anyone (from the White House) request that we kill the story."

why was it killed then? Hoge's answer to that one is that it really wasn't killed, that the paper merely put together a more "lucid and logical" explanation of what was going on in the Middle East.

The fact is, however, that the key language in the earlier story—"prepared to intervene directly in the Jordanian cfull war"—does not appear in the later story. The further fact is that the Sun-Times took extraordinary steps to keep the story off the wires and to emphasize that it no longer "stood behind it."

It is the recollection of people from the

It is the recollection of people from the Sun-Times that the President did not outline several hypothetical options, that the only option he mentioned was intervention, and that he suggested that the papers might want to print the fact that intervention was under consideration. So you have another conflict over the basic facts of the meeting. The two newspapers cannot even agree on what the President said or how he said it. Subsequent events on Thursday night did nothing to clarify the situation or to add to the credibility of either the press or the administration.

administration.

A couple of hours after the first edition of A couple of nours arter the first edition of the Sun-Times appeared, Edward Weintal, a former Newsweek diplomatic correspondent now at the U.S. Information Agency, got a call from Chicago about the Sun-Times story. He notified the agency's director, Frank Shakespeare, and alerted the Voice of America the preparated to be prepared to be prepared to the prepared to Frank Shakespeare, and alerted the Voice of America to be prepared to broadcast the story around the world. Shakespeare evidently did some checking of his own because he appeared at a reception at about 8 p.m. and told a reporter for The Washingson Star that the United States "might intervene" if "Iraq and Syria move" against the Jordanians. A reporter from The Washing. Post was also at the reception but missed Shakespeare's remarks. Score one for The Star.

Before the night was out. Shakespeare was hefore the hight was out, Shakespeare watto "disassociate" himself from the statem, he made at the reception. But before that happened U.S.I.A.—at about 9 p.m.—had called The Post to find out how the Sun-Times story was being handled. That was the first news The Post had of the Sun-Times story. And there is an explanation for that. The wire services—the Associated Press and United Press International—routinely pick

There are two obvious points to be made about all this. The first is that newspapers are terribly fallible institutions that sometimes do their job so badly that they cannot even agree on the simplest facts. The second is that "background" sessions can be the worst possible forums for the propagation of foreign policy, especially in explosive situations such as prevail in the Mideast. Nobody's "credibility" was enhanced by the Chicago episode—not the credibility of the government and not the credibility of the press which is constantly taking public officials to task for double-talk.

Did the President on Thursday morning threaten to intervene in Jordan? Or did a major American newspaper distort and misrepresent what he said? When people who heard him in Chicago are unable to agree on such a simple fact as that, it makes you wonder what you can believe in the newspapers.

papers.



... and the front page after the "kill"

the U.S., but that the President "immediately characterized it as undesirable and knocked it down."

N Russians and Chinese Continue Wide Military

Build-up Along Disputed Border

By WILLIAM MEECHER

Special to The New York Times

HONG KONG, July 21 - The Soviet Union and Communist China, nervously eveing each other across their disputed 4,500-mile border have taken a number of dramatic steps in their military build-up, according to well-placed analysts of Far Eastern intelligence here and in Washington.

According to these senior Western analysts, the Russian build-up in particular has long since passed the point of mere ability to defend against any Chinese thrust and has placed the Russians in a position to take offensive action, either conventional or nuclear.

"And the build-up on the

Russian side shows no sign of stopping." one intelligence official said.

developments Reviewing along the frontier, the analysts also cited these developments:

¶Emplacement of "many hundreds" of tactical nuclear missiles and rockets by the So-viet Union along the border, including the first deployment of a new solid-fuel mobile missile known to Western analysts as Scaleboard. This missile is mounted on a tank chassis, has an estimated range of 500 miles and packs a warhead of over one megaton, the equivalent of a million tons of TNT.

¶A build-up of Soviet conventional forces of least 35 combat-ready divisions with a capability of rapid reinforcement by air and rail with an additional 25 divisions.

construction ¶Recent a new Chinese missile-testing complex in the general vicinity of Peking from which the Chinese are expected soon to test fire a two-stage liquid-fuel missile as much as 1,500 to 2,000 miles into the autonomous region in the west. A version of this weapon was used three months ago to loft a 381-pound satellite into space. Some analysts suggest China is new in a position in an emer-gency—to fire a missiles, with n rom the new vell as from ds in west-ce

SA reped reul the lest year of Chinese para-military units along the north-ern border in a strength now estimated at two million men. The Chinese have also upgraded the arms and training of border militia units and moved several hundred thousand regular army troops to positions closer to, but still to the rear of, these lightly armed frontier units.

Division of Inner Mongolia, which borders Soviet-aligned Mongolian People's Republic, into three parts, with the Inner Mongolia military region being

absorbed by the Lanchow, Pe-king and Shenyang military regions. Instead of a shallow, elongated defensive position, the Chinese thereby are enabled to defend these natural invasion corridors in depth.

Border Talks Continue

The Chinese and Soviet build-ups were accelerated last year after a series of border clashes. Since October, 1969, the two sides have been holding border negotiations in Peking. Although no progress has been reported in these talks, no further clashes have been publicized by either side and the level of polemics has been toned down. The two countries are reported to have agreed recently to an exchange of ambassadors.

Some analysts, stressing the seriousness with which they take the Soviet activity, point out that besides making the first deployment of the potent Scaleboard missile along the China front, the Russians have added a fourth company to each of their Frog nuclear rocket battalions in the Far East. In Europe, such battalions have only three companies. The Frog is a tactical rocket with a range of about 30 miles.

The analysts point out also that the Russians have expanded existing border air bases and, interestingly, conthis street that remain un-report. If necessary, they there street could be used the street as dispersed emergency strips for jet fighters and bombers.

Knowledgeable officials say Approved For Republic Section Symptot it CIA-RDP72-00337R000500260002-4

April, it was believed the twostage missile the Chinese had been testing for years had a range of 600 and 1,000 miles. Now experts believe the Chinese missile's range is between 1.500 and 2.000 miles.

the officials say they believe China will soon test its first intercontinental hallistic missile-with an estimated range of 6,000 miles—probably by adding a third stage to the booster used in the space shot.

Peking is believed to be very easer to develop long-range mis-siles in order to better deter a standard Soviet made, as

superpower status. the United States and the viet Union.



Diagonal shading indicates regions of China along border with the Soviet Union and Magolia, an ally of Moscow.

A Scientist Pleads for the Abolition of Secrecy

By EDWARD TELLER

By EDWARD TELLER

There is evidence that Russia is able to obtain virtually any information she desires from the United States—including secret defense information. It is equally evident that Russia's tight security cloak has effectively blocked our access to Russian security information.

The immediate reaction by many is that we should strengthen and enforce security measures. In my opinion, this would be a mistake.

Security is orohable and the security measures in my opinion, this would

curity measures. In my opinion, this would be a mistake a consequence of the consequence

scientists are adapted to a representation vironment.

Secret research is generally abhorred your scientists, many of whom cannot, and will not work under security restrictions that block open discussion and tree flow and exchange of ideas between scientists. Russian scientists do not like secrecy any more than we do. But most of them do not even dare to make any sugrection.

them do not even dare to make any suggestion.

In developing nuclear weapons we practiced secrecy and lost the leadership that we will not be able to regain for years to come. By contrast, in the case of nuclear reactors, the removal of secrecy in 1953 resulted in the achievement of economical nuclear power a dozen years indicated a his respect we are not economical nuclear power are deep nuclear to the second properties of the second properties and the second properties of the second proper

solid state electronics.

* * * *

I wish we could say the same with squal confidence concerning the development of nuclear weapons—which is secret. Our policy of secrecy has been successful only in confusing the discussions of reparedness in our country.

We are in real ignorance of the advances Russia has made in the development fourth of nuclear explosives; any general developing strong the strength of the secret policy in the secret policy is the secret policy and the secret

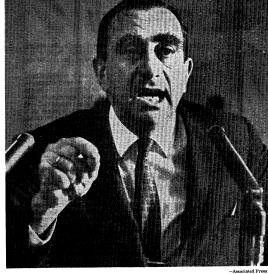
cisions regarding detense, the point. Subset.

It is not.

It is not.

Execute the secret has become in the first part of the sixties a political tool to shield our leaders from criticism. For quite a few years it has been known that the Russians are rapidly expanding their nuclear capability. The facts of this deployment were not publicly emphasized and most of the relevant points were actually kept secret. Thus, the American people were unaware of a developing danger. Fortunately, this policy has been reversed by Secretary Lab Bussians and the construction of the public has been reversed by Secretary Lab Russians and the construction of the public of the secret from the public of the public creates as dangerous a situation as a misinformed public creates as dangerous a situation as a misinformed public and it is a paradox that we have vest stored to the subsidiary of the secret from the public and to clearly under stood by authorized member and do obtain this same secret information.

It might be argued that the atom bomb—the biggest, most complex and completely



DR. EDWARD TELLER

was developed in complete secrecy. It was, but under that tight envelope of war-time secrecy, our scientists, military and politicians cooperated closely for national survival. At that time, secrecy was the barrier between two warring nations. Under those conditions, secrecy did not isolate the scientific, military and political communities from each other. They worked together. Nevertheless the Russians penetrated that area before the end of World War II.

After World War II, our best freedom of the them were sent to the second to the control of the second of the secon

This race works in secrecy — real secretionsely coupled with research in applied secrecy. This race works in secrecy — real secreyon the part of the Russians; pretended secrecy on the part of the United States.

The classical concept of the arms race was to compare, for instance, the numbers of atomic warheads and we imagine we know what we are talking about. But we do not. The nuclear warheads differ in power, a hundredfold or a thousandfold. They differ in function, in purpose, in sensitivity to defense measures. Actually, the situation is even more complicated. What counts are the weapons that could be created by research on defense: it is the race of ideas and the implementation of these ideas.

Our universities have been a spleadid

implementation of these ideas.

Our universities have been a splendid source of ideas. They also have prepared a small fraction of the students for research work on national defense as a career. Today our students in our foremost universities are indoctrinated against any such activity. The change was initiated in March Massachusett in March Massachusett in March Massachusett in a such a control of the such as a career. Today our students in a such a control of the such as a career of the such as a career

separated in a most effective manner from those who are trying to apply research to the defense of our country.

I am sure that the Mac't 4 movement at MIT was not organized by the Kremlin. But had it been so organized by the Kremlin. But had it been so organized by the Kremlin. But had it been so organized by the Kremlin. But had it been so organized by the Kremlin. But had it been so organized by the Mitter of the Mi

formed the task just as quickly without any inside information. Once Horoshima demonstrated the atomic explosives would work, a competent and well supported group of scientists could reproduce the result without excessive difficulty.

But Stalin was not a trusting soul. One can hardly believe that he would have placed complete confidence in his scientists when they claimed to understand atomic explosions and their feasibility. However, when Russian intelligence delivered the American atomic bomb secrets he had a complete set of independent data, and was able to move ahead on the correct project with great confidence.

On a number of occasions our negotiations with Russia on arms control falled because they already knew our atomic secrets. The first failure was the Baruch Plana a few months after Hirostima. We wently the control of the secrets of the control of the

our atomic secrets.

Actually, our secrets had been passed on
to the Russians by an excellent scientist,
Klaus Fuchs, who worked in Los Alamos
during the war, and by an independent
group of agents, the Rosenbergs and their
associates.

associates and their associates and their associates are when we offered our secrets in the Barneh Plan, we were actually offering nothing. Stalin summarily rejected our proposals and the negotiations folded.

Our next attempt toward a policy of openness was made in 1954. We proposed the "Open Skies Policy," with freedom of international in spection. Russia answered "Nyet."

"Open Skies Policy," with freedom of International in sp e ct ion. Russia answered "Nyet."

In 1958 we returned to the conference table and agreed with the Russians to place a moratorium on all nuclear tests.

This example should have sufficed to alert us to a peculiar fact: secreey did not permit the discussion of the issue which turned out to be one of the most relevant results of the control of the contro

the main result of these tests was connected with such a defense.

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The agreement to stop nuclear atmospheric tests in 1982 has been called the first step on the long road toward a stable and peaceful world. In the meantime, underground tests were going on in both the United States and Russia. As long as the Russian tests were carried out in the atmosphere we could seem to the test of the could not make this evaluation. Therefore, one effect of the atmospheric test ban was to strengthen effective Russian secrecy.

Atmospheric tests are particularly well adapted to the exploration of the ways in which a nuclear explosion of appropriate size can destroy an incoming missile without inflicting damage on the ground. Thus, our agreement to stop atmospheric tests pagnetic tests are particularly well adapted to the exploration of the ways in which a nuclear explosion of appropriate size can destroy an incoming missile without inflicting damage on the ground. Thus, our agreement to stop atmospheric tests pagnetic tests are consistently discussed. But the discussions consistently stopped at the brink of technological secrecy. The potential use of nuclear arms in destroying cities is understood, but the most important details of the delivery system are classified secret.

The saff act is that the secrets which we have a consistently secret on all probability known to the Russians. It is lamentable that at present our government is much further from an open policy than our highly competitive industry.

We should attempt to be as open—unfettered by secrecy—as possible. Without openness no conference on disarramment or arms control can produce results. But once the policy of openness is adopted in the United States and bop-full feel the pressure and may gradually open up. If that happens it

will become possible not only to discuss arms in a more meaningful mamer—we will also be able to approach real under-standing. The sharp difference between free societies and the communist police states will diminish.

will diminish.

The difference between East and West has deep roots in the past. Peace, freedom and stability will not be brought about by any single conference or by rapid political change. But the spirit of openness is a find the means to create some order in our strinking world in which dangers and opportunities multiply with an ever increasing speed.

One can, of course against their methods.

and the means to create some orner in our strinking world in which dangers and opportunities multiply with an ever increasing speed.

See A. of course, argue that we should discuss a secret development with the Russians at the conference table in Vienna without exposing the secrets to other nations. Such a procedure would have two unfortunate consequences. The first that we would have no way of checking whether the Russians were indeed opening up the secrets.

The second and more serious result would be a feeling of utter dismay in the NATO alliance. To talk with the Russians on such subjects which we do not discuss with could be a feeling of utter dismay in the NATO alliance. To talk with the Russians on such subjects which we do not discuss with the results of the second of

The Author

Edward Teller was born in Budapest, Hungary, in 1908. Schooled in the German tradition, he capped his education with a 1930. He is one of the scientists whose luming gration of the scientists whose luming gration of the contract of the scientists whose luming and the scientists whose luming and the scientists whose luming and the scientists of the scientists whose luming scientists of great need and peril. An imposing list of honorary degrees and awards attests to his accomplishments. Some of them are: Einstein Award 1959, Living Historian Award 1960 and Fermi Award in 1962. Professor Teller joined the secret Atomic Bomb project at the University of Chicago in 1942 and, later was a key scientist, at the Los Alamos Laboratory.

In the late 1940s when President Tra-

cago in 1942 and, later was a key scientist, at the Los Alamos Laboratory.

In the late 1948s when President Truman decided that the hydrogen bomb should be built—but no scientist knew how with the solution. It is unfortunate that this was the work for which he became known to the American people as the "Father of the Homb"—a name he dislikes. Teller, both before and after, has had a number of more significant scientific discoveries to his credit. At the same time that he was working on the H-Bomb, Teller predicted the existence of "heavy mesons," which indeed were found 10 years later—a scientific feat which is known only to nuclear particle physicists.

by the contract of the decade he has physicists.

In the course of this decade he has dedicated much time to "Project Plowshare"—the peaceful application of nuclear explosives for the opening up of new waterways, ports, sources of gas and oil. The project has run into strong contraversy with environmentalists, and emotional opposition among campus radicals.

He is now professor at large at the University of California which enables him to teach on any subject on any of its campuses. He is also associate director of the Lawrence Radiation Laboratory.